OFFICE OF THE EXECUTIVE GOVERNOR
GOVERNMENT HOUSE, DUTSE, JIGAWA STATE

Jigawa State Executive Order No. 2 Of 2024
On the Establishment, Adoption, and Implementation of Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA)

WHEREAS:

i. The Jigawa State Government (JSG), in a bid to improve the investment climate, intends to develop a Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA) – a "framework" which ensures that land acquisition and resettlement for large-scale agribusiness investment are undertaken in line with established international good practices and guarantee shared benefits between private investors and surrounding communities.

ii. The government of Jigawa State aims to deepen agribusiness reforms, including a win-win approach to stakeholders on land and investment.

iii. FRILIA as a framework aims to improve access to large-scale investment, gainful employment on large-scale farms, sufficient income, and protection from the volatility of agricultural labour and product markets. The framework is designed to ensure adherence to principles that cover overarching investment, recognition and protection of land rights, state land acquisition and resettlement, and environmental and social responsibility.

iv. To achieve the Government's objective of creating and enabling a responsible and inclusive business operating environment for large-scale agribusiness investments in Jigawa State, there is a need for the following:

A. ADOPTION OF FRILIA PRINCIPLES

Adherence to core principles that mainstream international best practices, such as those based on the Principles for Responsible Investment in Agriculture and Food Systems and related principles and guidance, into agribusiness development in the State for sustainable economic growth and development. These include, but are not limited to:

a. The investment plan will consistently support the government's policy objective.

b. The investment process will be conducted in a transparent manner, with the aim of avoiding or minimizing land acquisitions that require voluntary or involuntary resettlement. We will also strive to minimize any adverse effects that may arise from land acquisition. In addition, we will consider a range of inclusive investment and production models and subject the investment to consultation and participation with all potentially affected communities. We will ensure that the affected communities have the opportunity and responsibility to make informed decisions regarding land acquisition. Furthermore, we will foster gender equality and empowerment of women and youth. Lastly, the investment will be monitored to ensure that it meets the set standards.

c. Acknowledge and uphold land rights in the state, encompassing customary, informal, and rights to communal resources. Ensure protection against unjust land dispossession or unfair treatment by promptly offering sufficient compensation in cash, alternative land, or appropriate recompense, including sustaining livelihoods. Establish a strong and efficient grievance resolution system that offers accessible and cost-effective procedures for impartially settling disputes through third-party mediation. This system should also consider the availability of legal recourse, community, and traditional conflict resolution mechanisms.

d. Ensure fairness and transparency in the acquisition of state land and any resulting resettlement, it is important to disclose and consistently apply compensation standards. This includes identifying and addressing any economic and social impacts with adequate compensation, supplemental livelihood improvement or restoration, public infrastructure and community services, and the option of land replacement, as appropriate.

e. Ensure environmental and social sustainability, by taking measures to prevent any harm to the environment. Before any investment is approved or a final decision is made, an independent assessment will be conducted to evaluate the potential positive and negative impacts on various aspects such as tenure rights, food security, livelihood, environment, the rights and/or status of women and youth, and physical cultural property. The safety of the community, individuals, and workers will be protected, and they will be treated fairly and equally without any discrimination.

B - ESTABLISHMENT, POWERS, & FUNCTIONS OF THE FRILIA STEERING COMMITTEE

1. The constitution of a high-level Steering Committee responsible for the overall coordination of the establishment, adoption, and implementation of the Jigawa State Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA).

2. The Governor shall chair the Steering Committee, while the members will include, as a minimum, the Secretary to the State Government; Commissioners and Permanent Secretaries of the Ministries responsible for Agriculture; Lands, Housing, Urban and Regional Planning Development; Finance; Budget & Economic Planning; Commerce, Industry, Cooperatives & Tourism; Justice; Local Government & Community Development; Environment; Women Affairs & Social Welfare; and Water Resources; Others include Chairman State Internal Revenue Service and a Representative each for Jigawa State Council of Chiefs and Jigawa State Council of Ulamas. The Director-General, State Investment Promotion Agency shall be a Member and Secretary of the Committee.

3. **The function and power of the Steering Committee shall be as specified in the FRILIA Document, including, but not limited to:**

a. Ensure that agri-business investments in the State are consistent with the FRILIA principles and international best practices, including, but not limited to:

i. Promote transparency in agri-business investment in the State.

ii. Promote the application of inclusive production models.

iii. Promote safeguards measures against dispossession of tenure rights holders.

iv. Monitor the impact of agri-business investment, including the application of compensation standards.

v. Promote environmental sustainability.

vi. Promote gender equality and empowerment of women and youth.

vii. Review land allocations made to investors on recommendations of the technical committee. viii. Approve for adoption a Grievance Redress Mechanism (GRM) and review GRM reports.

b. Approve for adoption and implementation of a Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA)

c. Approve for adoption and dissemination of toolkits/guidelines/policies or equivalent to guide investors throughout the development of land-intensive agricultural projects in Jigawa State in a manner consistent with the FRILIA principles and international best practices.

d. Co-opt such persons or create such a number of committees on the recommendation of the Technical Committee as may be necessary to execute its functions.

e. Meet quarterly or as often as may be considered expedient for the effective discharge of its functions to review the progress of the projects, investments and to consider any specific issue(s) that may be directed by the Governor.

f. Do such other things considered necessary or expedient for the performance of its functions.

C - ESTABLISHMENT, POWERS, & FUNCTIONS OF THE FRILIA TECHNICAL / APPRIASAL COMMITTTEE

4. The constitution of a Technical / Appraisal Committee to support the Steering Committee in performing its function and meeting the objective of this Order. The Committee shall include the Commissioner on Land Matters as Chairman and two representatives (one not below the rank of a Director and one Principal Officer) of the following Ministries, Departments and Agencies: Jigawa State Investment Promotion Agency; Ministries responsible for Commerce, Industry, Cooperatives & Tourism; Finance; Environment; Agriculture; Justice; Local Government & Community Development; Lands, Housing, Urban and Regional Planning Development; and Women Affairs and Social Welfare; Others include Office of Surveyor General (Secretary, Land Use & Allocation Committee); geographic Information System of Ministry of Lands; Jigawa State Agricultural Development Project; and Representatives of the Private Sector and Civil Society Organization with land investment focus/expertise; Farmers and Herdsmen Board; Legal Adviser, State Investment Promotion Agency; and Jigawa State Internal Revenue Service.

5. function and powers of the Technical Committee shall be to:

i. Develop a Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA).

ii. Prepare an implementation plan for FRILIA.

iii. Develop toolkit/guidelines/policies or equivalent to guide investors throughout the development of land-intensive agricultural projects in Jigawa State that are consistent with the FRILIA principles and international best practices.

iv. Conduct risk or benefit assessment that will assist the government in the implementation of agri-business projects particularly land-based investment.

v. Advise and assist the government in creating sustainable land-use and agribusiness policy. vi. Monitor all land-based investment in the State and their compliance with FRILIA.

vii. Assist the development of a land bank for agri-business investment in the State, in particular seeking to ensure that acquisition of land for the land bank is done in a manner that is consistent with the FRILIA principles and best international practices.

viii. Publish periodically information on agri-business investments. ix. Establish a framework for community and stakeholder consultations and engagement.

x. Provide a monthly report to the Steering Committee

xi. Meet at least every month to consider reports from stakeholders, assigned tasks and any special issue(s) as may be directed by the Steering Committee.

xii. Perform such other functions as the Steering Committee may occasionally deem necessary to achieve its function.

D - ESTABLISHMENT OF A GRIEVANCE REDRESS MECHANISM

The Technical Committee shall develop effective grievance and dispute resolution processes with appropriate appeal mechanisms for claimants, landowners, host communities and investors. The mechanisms shall be consistent with the FRILIA principles and best international practices. The Secretary of the Technical Committee shall also function as the desk officer for the Grievance Redress Mechanism (GRM) on FRILIA in Jigawa State. The GRM will be such that it consults and makes enquiries within the areas of grievance, deliberates on complaint(s)/appeal(s), appraises the complaint(s)/appeal(s) against relevant guidelines and procedures, and resolves all complaint(s)/appeal(s) within 30 days of receipt with the responsible authority within the concerned Ministry, Department or Agency. The Technical Committee, as part of its monthly report to the Steering Committee, will include a briefing on issues/complaint(s)/appeal(s) resolved and those pending.

E - DEVELOPMENT AND ADOPTION OF FRILIA TOOLKITS/GUIDELINES/POLICIES OR EQUIVALENT

The Technical Committee is empowered by this order to develop a toolkit, guidelines, policies or equivalents for approval by the Steering Committee. These tools will assist investors in developing land-intensive agricultural projects in Jigawa State. They will ensure that investors and the responsible MDAs have access to adequate information to comply with FRILIA principles and best international practices.

The toolkit/guidelines/policies or equivalent will cover various aspects such as stakeholder engagement, environmental and social impact assessment and risk management, land access, easement, and involuntary resettlement management, gender equality and the empowerment of women and youth, valuation and compensation, Global Memorandum of Understanding, community needs assessment and development, out-growers and food security. Additionally, it will enable investors and responsible MDAs to consult with communities, including local land rights holders, effectively.

NOW, THEREFORE I 'MALLAM UMAR NAMADI FCA', EXECUTIVE GOVERNOR OF JIGAWA STATE, BY THE AUTHORITY VESTED IN ME BY THE 1999 CONSTITUTION OF THE FEDERAL REPUBLIC OF NIGERIA AS AMENDED AND THE LAWS OF JIGAWA STATE, INCLUDING BUT NOT LIMITED TO THE LAND USE REGULATION, 2022 HEREBY ORDER AS FOLLOWS:

I. That it shall be the Government policy to accelerate large-scale agribusiness investments based on the best international practices of land principles and guidelines to improve the business enabling environment for the state's economic development.

II. FRILIA would address critical challenges in the agricultural value chains, financial sector regulatory reforms, and land reforms to facilitate investment opportunities in both agricultural and non-agricultural sectors.

III. FRILIA shall specifically bridge the gap between investors and host communities by laying down investment procedures to ensure a win-win approach to all the stakeholders and environmental and social sustainability management.

IV. To ensure the implementation and operationalization of FRILIA in line with the Business Enabling Reform Action Plan (BERAP), the Government, Departments and Agencies shall collaborate to achieve the result area to remove obstacles to agribusiness investment opportunities.

(a) This order shall be implemented consistent with applicable Laws of Jigawa State

(b) This order is not intended to, and does not create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the Government of Jigawa State, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

ISSUED UNDER MY HAND, THIS 17th DAY OF DECEMBER 2024, EFFECTIVE IMMEDIATELY

Mallam Umar A. Namadi FCA
Executive Governor, Jigawa State

OFFICE OF THE EXECUTIVE GOVERNOR
RECEIVED
18 - 12 - 2024
JIGAWA STATE
SIGN
GOVERNOR DUTSE

DIRECTORATE OF COUNCIL AFFAIRS

JIGAWA STATE
Office of the Secretary to the State Govt.
P.M.B. 3511
Dutse,
Jigawa State
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In case of Reply
Please quote the Ref. No

Ref No: CONC/34/2024

Date: 8 R/Thani, 1446AH
10th December, 2024 20

The Honourable Commissioner,
Ministry of Finance,
Dutse, Jigawa State.

EXECUTIVE COUNCIL APPROVAL OF SECOND EDITION OF JIGAWA STATE FRAME WORK FOR RESPONSIBLE INVESTMENT IN LAND INTENSIVE AGRICULTURE (FRILIA)

The State Executive Council at its meeting held on Monday 9th December, 2024, **DELIBERATED** on the Memorandum presented by you, requesting for the approval of Document to be backed by an Executive Order to be signed by the Executive Governor.

2/ Council **CONSIDERED** the Memorandum and **NOTED** Document and Accepted as Frame Work for responsible investment in land intensive Agriculture (FRILIA).

3/ Council **APPROVED** the constitution of Steering and Technical Committees for the implementation of the FRILIA Document as per the attached membership composition and Terms of Reference of the two (2) committees.

4/ This letter is copied to the Director General, InvestJigawa, and the Principal Private Secretary (PPS) for information and further necessary action, please.

5/ Esteemed regards.

ABBA MUHAMMAD mni,
PERMANENT SECRETARY (CA&SSD),
FOR SECRETARY TO THE STATE GOVERNMENT.